



2019 Annual Action Plan Substantial Amendment No. 2

DRAFT

Public Comment period May 10, 2023-June 13, 2023

Town of Paradise
5555 Skyway
Paradise, CA 95969

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Town of Paradise, through its Community Development Block Grant (CDBG) program, has historically developed a strategy that focuses on cultivating Paradise as a viable community by providing decent housing, a suitable living environment, and by expanding economic opportunities, principally for low and moderate income persons.

On November 8, 2018 the Camp Fire ignited near the Town of Paradise. Due to high winds the fire spread at a rate of eighty football fields a minute and ultimately destroyed the Town of Paradise within hours. Over 26,000 residents of the Town were displaced, 90% of structures in Paradise - more than 11,000 homes and 1,000 businesses were burned to the ground, and most tragically, 85 people lost their lives.

This year, in the aftermath of the devastating Camp Fire, the Town's priorities are focused on helping our residents return home, rebuild and improve our Town's infrastructure, and support our business community as they reopen.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The objectives for the 2019-2020 program year are as follows:

1. Housing Assistance - The Town will continue our First Time Home Buyer and Owner Occupied Rehabilitation loan programs. In addition we will look for additional opportunities to support our residents as they rebuild and return to Paradise. As identified in our Long Term Recovery Plan, we will ensure a housing market study is performed and work to support residents with programs to help with the cost of rebuilding.
2. Sewer - As outlined in the Long Term Recovery Plan, a sewer for the commercial and densely populated areas of Paradise is crucial to our ability to rebuild. The Town will utilize every resource available to move forward on the next steps for a sewer: Environmental Review, Design and Engineering, Right of Way Acquisition, and district formation.

3. Long Term Recovery Goals - The projects identified in the Long Term Recovery Plan will be goals and objectives for the Town in the coming year and the years to come as we move through the recovery process.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The Town's past experience with CDBG funds has shown a great need in our community for affordable housing and services for low income residents. As a result, the Town continues to provide low income first time home buyers with assistance. The Town also continues to provide help to low income homeowners who need assistance with repairs and code corrections. Our past experience with subrecipients has also shown that there is a great need in our community for services for battered women, children, the elderly and low income families. The funding we grant to subrecipients is focused on providing for these needs.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The citizen participation for this year occurred differently than in prior years. Our citizen participation was an integral part of drafting our Long Term Recovery Plan. Starting in February 2018, the public was invited to attend 6 meetings held over the next three months to give share their ideas and give input on rebuilding our community. These meetings were noticed publicly through press releases, TV interviews, online and through social media, an online survey and through direct mailers to every address in Paradise (forwarded). Attendance at these meetings far surpassed anything we have ever experienced prior to the fire, with thousands of residents participating.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Public comments were numerous, please see the attached Long Term Recovery Plan document for the comments in response to each public meeting, the online survey, and on each of the recovery projects.

6. Summary of comments or views not accepted and the reasons for not accepting them

No comments were rejected.

7. Summary

DRAFT

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	PARADISE	Business & Housing Services

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

Public Contact Information:

Kate Anderson

Housing Program Manager

(530) 872-6291 ext 115

kanderson@townofparadise.com

5555 Skyway

Paradise, CA 95969

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

In a normal program year, the Town of Paradise coordinates with the Butte County Continuum of Care, Chico Housing Improvement Program (CHIP), and Butte County Housing Authority regarding affordable housing, mental health and other services. This year, in the aftermath of the Camp Fire, the Town has continued close coordination with these entities as well as others such as Cal OES, FEMA, the City of Chico, the City of Oroville, Butte County and others as we move through recovery and rebuilding Paradise.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

In a normal program year, the Town of Paradise coordinates with the Butte County Continuum of Care, Chico Housing Improvement Program (CHIP), and Butte County Housing Authority regarding affordable housing, mental health and other services. This year, in the aftermath of the Camp Fire, the Town has continued close coordination with these entities as well as others such as Cal OES, FEMA, the City of Chico, the City of Oroville, Butte County and others as we move through recovery and rebuilding Paradise.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

In a normal program year, the Town of Paradise coordinates with the Butte County Continuum of Care, Chico Housing Improvement Program (CHIP), and Butte County Housing Authority regarding affordable housing, mental health and other services. This year, in the aftermath of the Camp Fire, the Town has continued close coordination with these entities as well as others such as Cal OES, FEMA, the City of Chico, the City of Oroville, Butte County and others as we move through recovery and rebuilding Paradise.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

NA

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

DRAFT

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Chico Housing Improvement Program
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Town of Paradise coordinated with CHIP regarding rebuilding Paradise Community Village, a 36 unit low income housing project that was destroyed in the fire. We also discussed future affordable housing project opportunities as the Town rebuilds and a sewer is constructed.

DRAFT

2	Agency/Group/Organization	BUTTE COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Health Agency Child Welfare Agency Other government - County Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Town coordinated with Butte County after the Camp Fire to meet immediate, short, medium and long term housing, mental health, basic services, and other needs of our community.
3	Agency/Group/Organization	City of Chico Public Works
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless Other government - Local
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Town coordinated with the City of Chico after the Camp Fire to meet immediate, short, medium and long term housing, mental health, basic services, and other needs of our community.
4	Agency/Group/Organization	Butte County Continuum of Care
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Town coordinated with the Butte County Continuum of Care after the Camp Fire regarding homeless needs and issued immediately after the fire, and on a longer term basis.

5	Agency/Group/Organization	Adventist Health Feather River
	Agency/Group/Organization Type	Services-Health Health Agency
	What section of the Plan was addressed by Consultation?	Health Care Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Town coordinated with Adventist Health Feather River after the Camp Fire to discuss the evolving health care needs of the community.

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Butte County Continuum of Care	Our goal of creating and supporting affordable housing and reducing homelessness are supported.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The Town of Paradise has not consulted with any agency on lead based paint. 90% of homes in the Town of Paradise burned down, and as a result will be rebuilt with non-lead based paint to today's standards. Priorities for the plan were gathered at public meetings, which were held at times and locations known to be easily accessible to all residents, especially low income residents.

AP-12 Participation – 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

The citizen participation for this year occurred differently than in prior years. Our citizen participation was an integral part of drafting our Long Term Recovery Plan. Starting in February 2018, the public was invited to attend 6 meetings held over the next three months to give share their ideas and give input on rebuilding our community. These meetings were noticed publicly through press releases, TV interviews, online and through social media, an online survey and through direct mailers to every address in Paradise (forwarded). Attendance at these meetings far surpassed anything we have ever experienced prior to the fire, with thousands of residents participating.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Camp Fire Survivors	Thousands	See attached Long Term Recovery Plan	NA	https://makeitparadise.org/road-to-recovery
2	Newspaper Ad	Residents of Paradise/Camp Fire Survivors	Thousands	See attached Long Term Recovery Plan	NA	
3	Internet Outreach	Paradise Residents/Camp Fire Survivors	Thousands	See Long Term Recovery Plan	NA	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	164,394	306,572	115,337	586,303	0	
Other	public - federal	Housing	0	0	0	0	0	

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Public Services Other	208,477	0	0	208,477	0	The Town of Paradise originally proposed to include economic development activities in the form of small grants and loans to businesses to assist with COVID-19-related needs. Current need is greater in the area of emergency rental assistance as the Town continues to have over 100 household living in RVs, with no viable plan for permanent housing.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The Town of Paradise will utilize any and all funds available to leverage CDBG funds to make them go as far as possible. The Town has applied for a CalHOME grant to assist our residents rebuild their homes after the Camp Fire. CDBG-CV funds will be used to assist households living in RVs who cannot build a permanent home on their lot within the next 12 months.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Discussion

DRAFT

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Housing Assistance	2015	2020	Affordable Housing	Paradise	Affordable Housing Homelessness	CDBG: \$131,515	Homeowner Housing Rehabilitated: 100 Household Housing Unit
2	Public Services	2015	2020	Homeless Non-Homeless Special Needs Non-Housing Community Development		Homelessness	CDBG-CV: \$208,477	Public service activities other than Low/Moderate Income Housing Benefit: 10 Persons Assisted Public service activities for Low/Moderate Income Housing Benefit: 40 Households Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Housing Assistance
	Goal Description	

2	Goal Name	Public Services
	Goal Description	CV funds will be used toward emergency rental assistance for residents living in RVs with no viable plan for permanent housing

DRAFT

Projects

AP-35 Projects – 91.220(d)

Introduction

This year, the Town of Paradise will focus on the projects included in the Long Term Recovery Plan, including housing assistance and sewer. Housing assistance will include continuing our First Time Homebuyer program and Owner Occupied Rehabilitation program, which will now focus on rebuilding and repairing homes after the Camp Fire.

Projects

#	Project Name
1	Program Administration
2	Housing Assistance
3	CV-Emergency Rental Assistance

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The number one priority after the Camp Fire is to help our residents come home. That means helping them rebuild in a way that is affordable and sustainable. In order to do that, we need to have the staff to provide the services needed to support rebuilding. As a result, Housing Assistance and Program Administration are the priorities to which we will allocate our funding.

AP-38 Project Summary
Project Summary Information

DRAFT

1	Project Name	Program Administration
	Target Area	Paradise
	Goals Supported	Housing Assistance
	Needs Addressed	Affordable Housing Homelessness
	Funding	CDBG: \$32,878
	Description	Program Administration
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	No families will directly benefit from this activity as this activity is Program Administration. The funding will be used to pay a staff person to administer the grant.
	Location Description	All activities will be performed in the Town of Paradise.
	Planned Activities	Program Administration
2	Project Name	Housing Assistance
	Target Area	Paradise
	Goals Supported	Housing Assistance
	Needs Addressed	Affordable Housing Homelessness
	Funding	CDBG: \$131,515
	Description	Housing Assistance
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 250 families will benefit from our housing programs over the next three years. The CDBG funding allocated to our housing activities (First time homebuyer program and owner occupied rehab program) will assist low income families with standing homes that need repairs after the fire as well as low income families who need gap funding to affordably rebuild after the Camp Fire. Since our programs follow HUD established income limits, all of the families assisted will be low income.
	Location Description	All activities will take place in the Town of Paradise.

	Planned Activities	Planned activities include assisting with grants to rebuild homes destroyed by the Camp Fire (Owner Occupied Rehab program) and helping first time homeowners buy properties that survived the fire (First Time Homebuyer Program).
3	Project Name	CV-Emergency Rental Assistance
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Homelessness
	Funding	CDBG-CV: \$208,477
	Description	The Town of Paradise originally proposed to include economic development activities in the form of small grants and loans to businesses to assist with COVID-19-related needs. However, current need is for emergency rental assistance.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 40 low-income and 10 moderate-income households can be assisted with these funds.
	Location Description	These funds will be available town-wide to families living in RVs with no viable plans for permanent housing
	Planned Activities	Emergency rental assistance

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Geographic Distribution

Target Area	Percentage of Funds
Paradise	100

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

All funding will be directed within the Town limits of Paradise. Since 95% of the Town burned down, the funding will be utilized in all areas of Paradise where it is needed.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

This year the Town of Paradise plans to assist with affordable housing by providing two housing programs: First Time Home Buyer Assistance and Owner Occupied Rehabilitation. These programs have been offered for many years and have been highly successful. In the aftermath of the Camp Fire, these programs are even more important as we help our residents rebuild. We also intend to hire a staff member to coordinate the Building Resiliency Center, a one stop shop for residents rebuilding, who can help shepherd residents through the process of rebuilding and going over eligibility for our housing programs.

One Year Goals for the Number of Households to be Supported	
Homeless	50
Non-Homeless	100
Special-Needs	0
Total	150

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	50
The Production of New Units	100
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	150

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

AP-60 Public Housing – 91.220(h)

Introduction

Prior to the fire, the Town did not have any public housing within Town limits. One of the reasons for this was the lack of a sewer system. Installing a sewer system is part of our Long Term Recovery Plan, and with a sewer the Town will look at the options for public housing.

Actions planned during the next year to address the needs to public housing

Prior to the fire, the Town did not have any public housing within Town limits. One of the reasons for this was the lack of a sewer system. Installing a sewer system is part of our Long Term Recovery Plan, and with a sewer the Town will look at the options for public housing.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

NA

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

NA

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Prior to the fire, the Town worked with the Housing Authority and Continuum of Care to administer the point in time survey. A survey was conducted after the fire, however the variables due to the fire made a true count very difficult. Homelessness, and the prevention of homelessness continues to be a priority for the Town of Paradise.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The 2022 Continuum of Care Point in Time Survey data was compiled, and the following information, provides us with an overview of homelessness in Paradise prior to the fire. Out of 1,156 individuals identified as homeless in Butte County, 36 individuals were identified as homeless in the Ridge area (i.e., Paradise, Magalia, Concow, etc.).

However, the Town has temporary use permits (TUPs) for 98 households know to be living in RVs on private properties, and an additional 28 properties know to have households living in RVs who do not have TUPs.

Addressing the emergency shelter and transitional housing needs of homeless persons

Although the Town of Paradise relies on our neighboring communities for shelters such as the Torres Shelter in Chico for homeless individuals from Paradise, it is a goal of the Town to offer emergency rental assistance to households living in RV that cannot build a permanent home within the next 12 months.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were

recently homeless from becoming homeless again

The Town of Paradise is working hard to help these households affected by the Camp Fire.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The Town of Paradise is working with the Camp Fire Collaborative Disaster Case Managers to identify and assist these households in finding a permanent housing solution.

Discussion

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

After the Camp Fire, homelessness is a very complicated issue. The point in time survey conducted in 2022 identified 36 individuals as homeless in the Ridge area, evidently not counting the 126 households in Paradise alone know to be living in non-permanent housing. There are those who have become homeless as a result of the Camp Fire.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The Town intends to support our residents who are rebuilding housing as soon as possible, and with the construction of the sewer, construct multi-family and affordable housing as well.

Discussion:

AP-85 Other Actions – 91.220(k)

Introduction:

Actions planned to address obstacles to meeting underserved needs

There are many needs for residents of the Town of Paradise after the Camp Fire, and many barriers to meeting those needs. The Town is working tirelessly to assist our residents as they rebuild. One of the actions we have taken to address obstacles to rebuilding is creating a permit fee reduction program with private grant funds to help residents with the cost of permits. We also plan to open a building resiliency center to directly assist residents with rebuilding and with resources for housing and grant programs.

Actions planned to foster and maintain affordable housing

The Town will continue our First Time Home Buyer and Owner Occupied Rehabilitation programs to help homeowners rebuild after the Camp Fire. We also will work with CHIP to rebuild Paradise Community Village, which was a 36 unit affordable housing project that was lost in the fire. We will work with them on additional affordable housing opportunities in Paradise once a sewer is constructed.

Actions planned to reduce lead-based paint hazards

Since the Camp Fire burned 95% of the Town of Paradise, most homes with lead based paint have been destroyed. As new homes are built, they will not have lead based paint. Any home that survived that takes part in our Owner Occupied Rehabilitation Program would be required to undergo lead based paint testing.

Actions planned to reduce the number of poverty-level families

As part of the Long Term Recovery Plan, the Town will support efforts to do a market and employment study to rebuild Paradise in a way that allows opportunities for businesses, jobs, and economic recovery.

Actions planned to develop institutional structure

The Town of Paradise has an established institutional structure that has worked well for the past 24 years. Luckily that survived the fire, and will continue to be used into the future.

Actions planned to enhance coordination between public and private housing and social service agencies

The Town will continue to work with CHIP and other private housing and service agencies on affordable

housing like Paradise Community Village. Once the sewer is constructed, the Town expects more opportunities for private/public partnership for affordable housing.

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

